This advisory describes final-grading techniques for reclaiming coal-surface mines to forest postmining land uses. Final grading that leaves a loose soil and a rough surface increases survival of planted seedlings and forest productivity. Such practices are often less costly than traditional “smooth grading” while meeting Surface Mining Control and Reclamation Act (SMCRA) requirements.

Low Compaction Grading is Smart Reclamation
Avoiding compaction during reclamation to forest makes good economic sense. It costs money to operate a dozer. Smooth surfaces do not contribute to postmining land use success and are not required under SMCRA. Therefore, grading with multiple passes to create smooth surfaces on reforestation sites is an unnecessary expense. The practice of covering the land surface with dozer track and cleat marks — often called “walking in” or “tracking in” — is also unnecessary and hinders reforestation success.

Leaving surface soils loose and uncompacted helps planted trees survive and grow:

- By helping planters get trees planted correctly: The planting hole must be large enough to hold the entire root system without requiring planters to bend or fold the roots. Generally, planting holes should be at least 8 to 10 inches deep. Planters will usually insert the planting tool to open the hole just one time. A seedling whose roots have been chopped short or folded to fit a shallow hole will be less likely to survive than a seedling that has been planted correctly with a full root system in an adequate hole. Leaving the soil loose makes it easier for the planters to get the tree’s roots into the ground correctly.

- By allowing rain water to infiltrate the soil: Soil surfaces that are loosely graded with rough configurations, or are left ungraded, allow more water to infiltrate than the smooth, tight surfaces produced by conventional grading. Increased infiltration means more water is available in the soil for the planted trees.

- By allowing the soil to hold more water and air: Spaces between soil particles hold and store water and air. Soil compaction compresses soil particles close together, making those spaces smaller. Thus, compacted soils will provide less water to growing trees between rains, and will be less able to provide the air exchange that is needed by tree roots and soil organisms.

- By allowing roots to grow more freely: The tree’s roots are essential to its survival and growth. A loose, uncompacted soil allows roots to grow freely while compacted soils limit root growth. A tree with a larger root mass will access a larger soil volume for water and nutrients, will have a greater chance of survival in the short run, and will grow bigger and faster in the long run.

Many scientific studies have found that soil compaction hinders survival and growth of planted trees. In eastern Kentucky, Torbert and Burger (1992) found that reducing soil compaction increased survival and growth of hardwood species and reduced soil erosion. Jones (2005) found that soil density on Virginia and West Virginia mine sites had a greater effect on white pine growth than any other measured soil property. Seedlings planted in loosely graded experimental plots on eastern Kentucky’s Starfire mine demonstrated excellent survival and growth, relative to trees planted in conventionally graded plots (Angel 2006). Emerson and Skousen (2006) reported greater than 80% survival of hardwood trees planted into end-dumped spoils that were graded with only one or two passes in southern West Virginia. Rodrigue and Burger (2004) found that pre-SMCRA mine soils with favorable chemical properties made excellent forest sites for both hardwoods and softwoods — but only if left loose and uncompacted. Many other studies have had similar findings.

Low Compaction Grading Practices
The Forestry Reclamation Approach (FRA) is a way of reclaiming active surface mines to maximize reforestation success (see Burger 2005); Step 2 of the FRA is to “Loosely grade the topsoil or topsoil substitutes ... to create a non-compacted growth medium.” This practice can be used on any type of surface mine.
Photo 1. Loose dumping a topsoil substitute over a compacted subsurface on a West Virginia surface mine. The topsoil substitute material is being dumped in closely spaced piles and will be graded using only a single dozer pass. The final surface will be revegetated with a tree-compatible groundcover and trees will be planted in the loose topsoil substitute materials.

Flat and Gently Rolling Surfaces on Mountaintop, Area, and Contour Mines

On surface mines where the final configuration will be flat or gently rolling, the subsurface backfill should be placed using standard practices – whatever is required by the permit, including any compaction necessary for stability. However, when the postmining land use is forest, the surface material should be at least four feet deep and only lightly graded, if at all. To accomplish this where trucks are used to deliver the surface material, a process called "end-dumping," "tail-dumping," or "loose-dumping" is used (see Photo 1). The trucks dump the surface material into tightly-spaced piles that abut one another across the reclamation area. Then, a light dozer can grade the spoil piles and level the area with one or, at most, two passes (see Diagram 1). When this practice is used, it is essential that the piles be dumped close together so that the final surface thickness is 4 feet or more.

Leveling of the loose-dumped materials should be done with the lightest equipment available and using the fewest passes possible. If possible, grading should be done with just one pass of a low ground pressure (LGP) dozer. Equipment with rubber tires should not be used for final grading since rubber-tired equipment concentrates its weight on a smaller "footprint" and creates more surface compaction than tracked equipment.

Photo 2 shows an example of loose-dumped surface materials. Grading of these materials with a single pass of a track dozer during dry conditions would create soil conditions suitable for trees. Depending on State program policies and on material properties, it may be possible to plant trees in loose-dumped spoils such as those in the photo with no further grading or leveling, especially if the material will drain water easily and weather to create a more level surface over time. If such piles are left on a sloped area, placing them in an alternating pattern that does not create linear downward channels can help prevent erosion.

Diagram 1. End-dumping and final grading on a truck-and-haul surface mine. Subsurface materials have been placed as described in the permit and have been compacted by equipment operations. Surface materials are dumped over the compacted subsurface to a depth of 4 to 6 feet (upper) and are graded only lightly so that they remain loose and uncompacted (lower).

Photo 2. Loose-dumped soils on the surface at an Ohio mine site.

Where a dragline is used, the spoil material can be cast and shaped in a manner that reduces the amount of final grading needed by tracked equipment. As with end-dumping, the final surface should be placed in piles or ridges that tightly abut...
one another across the entire area. The spoil material is then graded with, at most, one or two passes (Diagram 2).

Another method of moving spoils to create a final surface suitable for trees is called “Dozer Push-Up” (Diagram 3). This method can be used where spoils are moved only a short distance, so that the dozer is a more cost-effective way of moving the material than hauling in trucks. The materials are pushed into long parallel ridges and are kept loose during each push. The dozer starts on one edge of an area with the material and pushes the first pile of the first ridge into place and then backs up and moves over one blade width to push the next pile of the first ridge into place. Then the dozer returns to the starting edge and repeats the process for the next ridge. When viewed from above, the final grade surface looks like an old-fashioned washboard. In some situations and depending on State program policies, mine operators may have the option of leaving the dozer push-up ridges as the final surface that is used for tree planting; otherwise, the surface should be struck off using a light dozer under dry conditions with only one or two passes, leaving a minimum material depth of at least 4 feet.

If the backfill requires compaction for stability, all materials except the surface are placed and compacted as needed to construct a stable backfill using normal practices (Diagram 5). Topsoil or topsoil-substitute materials can be dumped as needed to cover the outer surface of the compacted fill with 4 to 6 feet of loose, uncompacted material. The material can be placed from the outer edge of each lift, or an access road can be constructed to enable the entire fill’s surface to be dumped over from the top. If necessary, the dumped spoil is then struck-off to shape the final landform. Again, all dozing is done moving downslope and only as needed to shape the fill; and upslope traming is confined to roadways or the like, which avoids tracking back over and compacting the shaped materials. It is essential that the outer surface of the underlying compacted materials be left in a rough configuration so as to assure a good interface with the uncompacted surface. Leaving a smooth surface on the compacted base of a steeply sloped fill can create a slide plane, making the surface material vulnerable to instability.
Diagram 5: Spoil can be placed and graded to achieve stability on a steep-slope contour mine where backfill compaction is specified by the permit. The backfill materials are placed and compacted using standard procedures as required for stability, and then loose materials suitable for surface placement are dumped over the compacted spoils and graded only lightly and only if necessary to shape the final surface. The surface materials can be placed over the compacted backfill as each lift is completed, or they can all be dumped from the top lift.

The operator is responsible for assuring that approximate original contour and backfill stability are achieved, as in any other SMCRA-regulated mining operation. Areas that will support final drainage ditches and waterways should be placed and stabilized as in normal practice.

Leave a Rough Soil Surface:
On any surface mine, low compaction grading techniques that create excellent forest soils will leave rough surfaces. Mine sites being prepared for reforestation can be left with rough surfaces similar to natural forests. Grading practices that leave small depressions and rocks on the surface will be an aid to successful reforestation (see Photo 3). Such surfaces absorb rainwater more easily than the smoothly graded surfaces that are used in reclamation for hayland, pasture, and other agricultural postmining land uses. The surface depressions and void spaces that occur on such sites can capture and germinate seeds that are carried to the site by winds or animals, and the rough surface increases water infiltration. Any water that infiltrates cannot cause erosion by running off the surface. If the surface materials contain old stumps or other organic debris from the pre-mining forest, these materials can also be left on the surface to aid reforestation.

Final Grade Only During Dry Conditions:
Final grading should occur only when surface materials are dry. This will help to reduce compaction and will be more cost effective than grading moist materials. When spoil materials are damp or moist, the pressures exerted by the dozer can pack the soil particles together more tightly than would occur under dry conditions. If the surface materials are wet, damp, or moist, final grading should be delayed until they dry.

Photo 3. A topsoil substitute material that has been prepared for revegetation using the low-compaction grading technique on a Virginia coal surface mine. The materials have been left in a loose condition. The rocky, rough surface will aid water infiltration and will not hinder the forest postmining land use that is being established on this site.
**Keep Traffic Off the Final Surface:**
Once the final surface has been graded, all equipment traffic should be excluded from the area. If it becomes necessary for heavy equipment to traffic over some portion of the graded area, that area’s suitability for trees can be restored with deep ripping (see Sweigard 2007).

**Frequently Asked Questions about Low Compaction Grading**

*What about site stability?*
SMCRA and its regulations require that reclaimed mine sites be stable. Therefore, all below-surface spoils should be handled and placed as needed to ensure stability as described in the permit; only the top 4 to 6 feet must remain loose and uncompacted for successful reforestation.

*What about backfill settlement?*
Since successful postmining forests require that compaction be avoided only on the top 4-to-6 feet, most of the backfill material may be placed using procedures that would normally be used to prevent settlement and highwall exposure. Any settling that occurs because the top 4-to-6 feet has been left loose will be minimal. Operators can overfill the top of the highwall using the same amount of loose spoil that they would otherwise compact – but without the added expense of compacting this final lift of material.

*If the site is not graded smoothly, will that be “Ugly Reclamation?”*
Each loose-graded site will look different, with some rougher and some smoother. Some sites will have many rocks on the surface while others will not. But whether or not these sites should be considered “ugly reclamation” is in the eye of the beholder. To a person who can envision a productive natural forest with diverse vegetation and wildlife emerging from the mine site – such reclamation can be beautiful. Many natural, unmined forests in the Appalachians have rough and rocky soil surfaces.

*If the surface is not compacted to “hold it in place,” will soils erode more rapidly?*
Scientific research (Torbert and Burger 1992) and on-site observations demonstrate that compacting soil surfaces accelerates soil erosion. Soils erode when rainfall fails to infiltrate the soil and runs off the surface. Surface compaction prevents rainfall infiltration, encouraging erosion. Mine soils reclaimed with low-compaction grading allow water to infiltrate the surface, which prevents erosion. Mine operators who switch from conventional to low-compaction grading often observe that sediment-pond clean-outs are needed less frequently.

*If gullies develop in the uncompacted materials, should they be regraded?*
Because low-compaction grading encourages infiltration of rainfall, gullies are less likely to form when low-compaction grading is used. If small gullies form in the final surface, they should not be regraded. When regrading occurs, it compacts the soil surface. If regrading occurs after the site has been planted with trees, those trees within the regraded area are destroyed. The maximum allowable gully size that does not require regrading varies with State program policies. Generally, the States allow stabilized gullies to remain in place on forested mine sites if they are not large enough to hinder the operation of forestry equipment.

*Will the mine inspector like it?*
Most inspectors will approve low-compaction grading without problem or difficulty because the FRA is allowed under SMCRA. OSM and the seven States that participate in the Appalachian Regional Reforestation Initiative (ARRI) (KY, MD, PA, OH, TN, WV, VA) and Indiana have issued directives to that effect (see Angel 2005), and both Federal and State inspection personnel in those States have been informed of this “new” way of reclaiming mine sites for forests, which includes low-compaction grading. Each State agency and OSM office in Appalachia has assigned one or more people to encourage use of FRA practices in permits and in the field, and to ensure that FRA practices are accepted as means of achieving bond release (see [http://arri.osmre.gov](http://arri.osmre.gov)).

If a mining firm is concerned that its inspector will not favor low-compaction grading, it should state in the mining permit that low-compaction grading practices will be used.

If a mining company is not certain that its inspector will approve low-compaction grading, a mine supervisor can ask the inspector for an on-site meeting. Carrying a copy of this or other ARRI publications (see [http://arri.osmre.gov/fra.htm](http://arri.osmre.gov/fra.htm)) to the meeting can help communication with the inspector. If such a meeting were to be unsuccessful, a call to that State’s ARRI liaison, or to any of the authors of this publication, could be the next step. FRA practices – including low-compaction grading – are allowed under SMCRA when the postmining land use is forest, and are encouraged by both OSM and State agencies.
**Summary**
Since SMCRA’s early years, equipment operators and inspectors have taken pride in the clean and smooth “golf-course” look produced by fine grading. Scientific research has made it clear, however, that such practices compact soils and hinder development of planted trees.

To re-establish a healthy and productive forest after mining, surface compaction should be minimized by placing surface spoils using techniques that leave them loose, leveling with the lightest equipment available with the fewest passes possible during dry conditions, and permanently removing all equipment from the area after leveling.

The low-compaction grading techniques described in this Advisory are less costly than conventional smooth-grading and tracking-in practices that were common since SMCRA went into effect. Low-compaction grading for forestry postmining land uses is consistent with SMCRA and with federal and State regulations. Low-compaction grading will aid seedling survival, reduce the likelihood of replanting, increase the likelihood of prompt bond release, and allow the planted trees to grow into a productive forest.

**References**


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Richard Sweigard ([rsweigar@engr.uky.edu](mailto:rsweigar@engr.uky.edu)), and Christopher Barton ([barton@uky.edu](mailto:barton@uky.edu)), University of Kentucky, Lexington.

James Burger ([jaburger@vt.edu](mailto:jaburger@vt.edu)) and Carl Zipper ([czip@vt.edu](mailto:czip@vt.edu)), Virginia Tech, Blacksburg.

Jeff Skousen ([jskousen@wvu.edu](mailto:jskousen@wvu.edu)), West Virginia University, Morgantown.

Patrick Angel, Office of Surface Mining Reclamation and Enforcement, U.S.D.I., London Kentucky. [pangel@osmre.gov](mailto:pangel@osmre.gov)

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